

Message Text

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ACTION IO-13

INFO OCT-01 AF-10 EUR-12 ISO-00 EA-07 NEA-10 ARA-06
CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00
NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-07 TRSE-00
EB-07 COME-00 ORM-02 DHA-02 SSO-00 NSCE-00 INRE-00
USIE-00 /116 W

-----182204Z 069436 /72

O 181840Z MAY 77
FM AMEMBASSY MAPUTO
TO SECSTATE WASHDC IMMEDIATE 5820
INFO AMCONSUL CAPE TOWN
AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMEMBASSY LUSAKA
AMEMBASSY LAGOS
AMEMBASSY VIENNA IMMEDIATE
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 MAPUTO 0599

VIENNA FOR LAKE AND MCHENRY

FROM USDEL MAPUTO

E.O. 11652: GDS
TAGS: PORG, MZ
SUBJECT: MAPUTO CONFERENCE: FIVE-POWER CONSULTATIONS MAY 18

1. FIVE WESTERN DELEGATIONS HELD THEIR SECOND REGULAR EX-
CHANGE OF VIEWS EARLY MAY 18. THIS WAS THE LAST MEETING FOR UK'S
TED ROWLANDS, WHO DEPARTED MAPUTO LATER MAY 18.

2. U.S. DEL LED OFF WITH BRIEF SUMMARIES OF AMBASSADOR YOUNG'S CON-
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VERSATIONS WITH SWAPO'S SAM NUJOMA AND MOZAMBIQUE PRESIDENT
SAMORA MACHEL, BOTH ON MAY 17 (SEPTELS). OTHER DELS COMPARED
NOTES BRIEFLY, GENERALLY CONFIRMING FROM THEIR SOURCES THE
MAJOR THEMES WE HEARD FROM THOSE TWO. THERE WAS AGREEMENT THAT CON-
FERENCE TO THIS POINT HAS BEEN UNEXPECTEDLY MODERATE. ALL FIVE
DELEGATIONS HAVE PICKED UP WORD THAT THE AFRICANS WILL MAKE A
SERIOUS EFFORT TO MODERATE DRAFT DECLARATION AND PROGRAM OF

ACTION, BUT MOST FEEL IT IS UNLIKELY THAT DOCUMENT WE CAN ACCEPT WILL BE PRODUCED.

3. WE RAISED THE QUESTION OF HOW TO RESPOND TO ZAMBIAN AMB. KAMANA'S DEMAND FOR RECOGNITION OF THE ROLE OF THE COUNCIL FOR NAMIBIA AND A SUBSTANTIVE BRIEFING ON THE FIVE POWER NAMIBIAN INITIATIVE. SPECIFICALLY, THE GROUP DISCUSSED WHETHER TO MAKE AVAILABLE TO KAMANA, AS PRESIDENT OF THE COUNCIL, A COPY OF THE ABOVE NON-PAPER OF THE CONTACT GROUP THAT WAS PASSED TO MACHEL AND OTHERS. ON THIS POINT THE BRITISH EXPRESSED CONCERN THAT KAMANA WOULD HAVE TO USE THE PAPER IN SOME FASHION -- MAKING IT KNOWN TO THE COUNCIL MEMBERS -- OR POSSIBLY ISSUING IT UNDER COVER TO A NOTE ON BEHALF OF THE COUNCIL. THEY ALSO EXPRESSED CONCERN THAT KAMANA MIGHT APPENDING HIS COMMENTS, WHICH WOULD LIKELY BE UNSYMPATHETIC (IF ALL ARE TO JUDGE FROM ZAMBIAN SPEECH HERE, MAPUTO'S 0592). EVERYONE AGREED THAT KAMANA'S PIQUE AT NOT BEING BRIEFED AS PRESIDENT OF THE COUNCIL MUST BE ACKNOWLEDGED AND DEALT WITH. FOR ONE REASON, IT IS OBVIOUS THAT THE MAPUTO CONFERENCE WILL DEMAND THAT A LARGER ROLE BE EARNED OUT FOR THE COUNCIL. CANADIAN REP. SAID INDICATIONS WERE THAT KAMANA WOULD FIND IT AWKWARD TO RECEIVE A COPY OF THE BRIEFING NOW, HOWEVER. THE GROUP FINALLY DESIGNATED AMB. MURRAY OF THE UK TO GO TO KAMANA AND TELL HIM THE NEW YORK CONTACT GROUP PLANS TO BE IN TOUCH TO BRIEF HIM AS PRESIDENT OF THE COUNCIL SHORTLY AFTER RETURN TO NEW YORK, PROBABLY LATE NEXT WEEK. IT WAS AGREED THAT MURRAY WOULD NOT PASS A PIECE OF PAPER AT THIS TIME, DELAYING THAT AT LEAST UNTIL THE MEETING IN NEW YORK TO PERMIT OUR FIVE GOVERNMENTS TO EXAMINE THE IMPLICATIONS OF A BROADER INVOLVEMENT IN THE DEVELOPMENT OF THE NAMIBIA PROBLEM

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BY THE COUNCIL FOR NAMIBIA.

4. THE GROUP AGREED THAT ALL WOULD PARTICIPATE IN AN UNCONTENTIOUS WAY IN COMMITTEE OF THE WHOLE DISCUSSIONS ON THE CONFERENCE'S FINAL DOCUMENTS. ALL CONTINUED TO AGREE THAT WE SHOULD REFRAIN IN BOTH PUBLIC INTERVENTIONS AND PRIVATE CONVERSATIONS FROM TEXTUAL NEGOTIATION OR LOBBYING. AS NATURAL OPPORTUNITIES ARISE IN THE COMMITTEE, HOWEVER, IT WOULD BE USEFUL TO SET FORTH NATIONAL POSITIONS AND ATTITUDES. CANADIAN AND BRITISH REPS., WHO ALREADY HAVE MADE IN LOW-KEY STATEMENTS IN THE COMMITTEE, PARTICULARLY BELIEVED TO DO OTHERWISE WOULD RISK COUNTERPRODUCTIVE SHOCKS OR CLAIMS OF BAD FAITH WHEN WESTERNERS FOUND IT IMPOSSIBLE TO ACCEPT THE FINAL DOCUMENTS AT THE END OF THE CONFERENCE.

5. THIS DISCUSSION RAISED AGAIN THE QUESTION OF HOW THE FIVE WILL EXPRESS THEIR POSITIONS ON THE OUTCOME OF THE CONFERENCE. THERE WAS GENERAL AGREEMENT THAT ANY DISCUSSION OF THIS ISSUE REMAINED SOMEWHAT ACADEMIC UNTIL WE SAW A TEXT. NEVERTHELESS, UK AND FRENCH REPS. AT THIS STAGE ARE STRONG IN THE VIEW THAT THE

FIVE MUST MAKE CLEAR THEIR DISAGREEMENT WITH THE FINAL DOCUMENTS IF, AS SEEMED LIKELY, THEY WILL END UP BEING UNACCEPTABLE TO US IN SOME WAYS. THEY REJECTED THE (CANADIAN) SUGGESTION THAT WE MIGHT MAKE NATIONAL VIEWS CLEAR EARLY IN THE CONFERENCE IN OUR INDIVIDUAL STATEMENTS, AND -- IF THE POLITICAL DECLARATION IS NOT ESPECIALLY OFFENSIVE -- WE ACQUIESCE WITHOUT ANY NEW STATEMENTS IN ITS ADOPTION BY CONSENSUS. THE BRITISH POINTED OUT THAT THEY WOULD HAVE TO MAKE A SECOND STATEMENT BECAUSE THEY WILL BE CALLED TO ACCOUNT IN PARLIAMENT WITH DIRECT QUESTIONS WHETHER THE UK APPROVED THE MAPUTO DOCUMENTS OR NOT. IF THE UK DEL. DID NOT MAKE CLEAR ITS INABILITY TO ACCEPT THE MAPUTO OUTCOME AT THE TIME IT WAS ADOPTED, IT WOULD BE PLACED IN AN INTOLERABLE POSITION AT HOME. FRG REP. ALSO EXPRESSED VIEW THAT THE FIVE SHOULD MAKE THEIR RESERVATIONS CLEAR IN THE END. BOTH FRENCH AND UK REPS., IN EXPRESSING THEIR NATIONAL POSITIONS, ALSO URGED THAT WE STAY TOGETHER AS A GROUP THROUGH THE END OF THE CONFERENCE.

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6. THE GROUP FINALLY AGREED THAT A CONCLUSION OF THE DISCUSSION WOULD BE IMPOSSIBLE IN THE ABSENCE OF DRAFT DOCUMENT INDICATING HOW MUCH OF A PROBLEM WE WILL HAVE IN COORDINATING NATIONAL

REACTIONS TO THE OUTCOME OF THE CONFERENCE. ALL AGREED TO STAY
CLOSELY IN TOUCH OVER THE REMAINING DAYS OF THE CONFERENCE.

7. ACTION REQUESTED: REQUEST DEPT. BEGIN EXPLORATION OF
PROBLEM WE FACE IN RELATING COUNCIL FOR NAMIBIA TO WORK ALREADY
UNDERWAY.
DE PREE

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Message Attributes

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